

SYMPOSIUM

Role of core and bridging groups in the transmission dynamics of HIV and STIs in Cotonou, Benin, West Africa

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The potential for exposure of low and high risk women to HIV and sexually transmitted infections (STI) through unprotected sex with male clients of female sex workers in Cotonou could account for most if not all of the estimated yearly numbers of HIV infections in Cotonou women (~1000). As ongoing transmission of HIV, and also of the most predominant STIs such as gonorrhoea and HSV-2, appears to be largely fuelled by transmission within core and bridging groups in Cotonou, interventions targeted at both female sex workers and their male clients remain of the utmost importance and could have a significant effect on the evolution of HIV/STI epidemics in Benin.

Cotonou; third, we will discuss the implications of these analyses both for understanding the dynamics of the HIV epidemic in Cotonou and for the design of interventions for the prevention of sexually transmitted epidemics in general, taking into account STI-specific epidemic phases in Cotonou.

Another paper in this issue³ uses the data from Cotonou to model the possible effects of interventions currently being directed at high risk groups on the evolution of STI/HIV epidemics in high risk groups and in the general population in Cotonou.

DATA SOURCES

Several sources of data on STI/HIV rates and sexual behaviour in the general population and in groups at high risk are available for Cotonou. Data on the general population^{4,5} and some data on high risk groups⁶ are taken from a study of the heterogeneity of HIV in four African cities (Cotonou in Benin, Kisumu in Kenya, Ndola in Zambia, and Yaoundé in Cameroon), hereafter called the four cities study. In that study, a random sample of 1080 men and 1139 women aged 15 to 49 years from the general population in Cotonou was interviewed in a household based survey and gave blood and other samples for laboratory HIV and STI analyses. In addition, interviews were conducted with a sample of 433 sex workers. Data are also taken from the 1996 DHS survey.⁷ Other data sources used are sentinel HIV and syphilis serosurveillance data from National AIDS Control Programme (PNLS) yearly reports, reports from international and Beninese government agencies, as well as some additional research studies. In terms of groups at high risk, data are available from studies carried out by or in collaboration with the SIDA1/2 or West African AIDS project phases 1 and 2, funded by the Canadian International Development Agency (CIDA). Data are available from clinic based studies carried out by the CIDA project in 1993, on men and women with STI symptoms⁸ and from pregnant women.⁹

A major focus of the SIDA2 project in Cotonou is on STI management and HIV prevention in female sex workers. SIDA2-supported free clinical STI management and active STI screening (using a clinical screening algorithm),¹⁰ as well as voluntary HIV counselling/testing and free condom provision, are available at a confidential clinic for female sex workers located within the largest public health centre (CSCU1) in Cotonou. Clinic

Much recent discussion on the dynamics of HIV epidemics has centred on the question of why the epidemic has progressed faster in some countries than others in sub-Saharan Africa.¹ Various factors such as rates of male circumcision, timing of introduction of the epidemic and concomitant sexually transmitted diseases (STI), and rates of condom use may account for this. A better understanding of this question could contribute to our comprehension of the determinants of HIV epidemics and to how best to design effective preventive interventions. Furthermore, there is a need for a better understanding of the dynamics of HIV and STI epidemics at different stages of their evolution, and the significance of this for the design and implementation of preventive interventions.²

In this context, our objectives in this paper were to take the town of Cotonou, Benin, as a case study to examine some of these issues and their possible role in determining the course of the epidemic in Benin, which is characterised by a relatively low HIV prevalence in the general population and a high prevalence in female sex workers and their male clients. Cotonou is a suitable choice for such analyses as reliable data on sexual behaviour and STI/HIV rates are available for both low and high risk groups in the population.

The structure of the paper will be as follows: first, we will review currently available data from Cotonou on sexual behaviour and HIV/STI rates and trends in high and low risk groups of the population; second, using those data we will explore the transmission dynamics of HIV, focusing on the role of core groups in the epidemic in

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outreach workers visit all known prostitution sites in Cotonou at regular intervals to carry out prevention activities and to encourage the sex workers to come to the STI clinic for regular medical check ups, whether or not they have obvious symptoms of STI. The number of visits by female sex workers to the clinic was 2468 in 1996, 2587 in 1997, and 3175 in 1998; between April 1996 and December 1999, 2957 episodes of STI were diagnosed and treated in 1152 sex workers at the clinic.¹¹ In addition to routine data available from the STI clinic, three serial cross sectional surveys of HIV/STI prevalence and sexual behaviour in female sex workers attending the CIDA funded STI clinic in Cotonou were carried out in 1993, 1995–6, and 1998–9.^{10 12 13}

A study on clients and other sexual partners of female sex workers was carried out in Cotonou in 1998, in collaboration with the SIDA2 project.^{14 15} Four hundred and four male clients of female sex workers were recruited on site at prostitution venues in Cotonou (13 different sites in seven areas of Cotonou; roughly half the sample was recruited in Jonquet and half in more peripheral areas), and provided a urine sample (for leucocyte esterase dipstick (LED), HIV, and STI testing) before having sex with a female sex worker. After having sex they underwent an interview and a physical examination for STI. The same study recruited 41 prostitution site personnel and 56 regular boyfriends of female sex workers in Cotonou.

BENIN: COUNTRY PROFILE

Benin is a small country of 112 622 km², bordered by Nigeria to the east, Togo to the west, Burkina-Faso and Niger to the north, and the Atlantic Ocean to the south. The estimated population of the country was 5 970 804 in 1998, of which 49% are aged under 15 years.¹⁶ Gross domestic product (GDP) per capita was US\$370 in 1995. Adult literacy rates for Benin are 48% for men and 23% for women (35% overall). Discrimination against women is almost institutionalised, despite the adoption by the government of a convention against sex discrimination in 1992. Some ancestral customs are still very much enforced, particularly in rural areas, such as excision, forced marriage, confinement of young women before marriage, and leviratic inheritance of widows.

Cotonou is the main urban centre of the country and an important port, with a population of approximately 800 000. The proportion of single adult women in the population is higher in Cotonou than in Benin as a whole, at 39% v 19%, and the proportion of women in polygamous marriages is lower, although still considerable, at 31% v 50%.¹⁷ School attendance rates among children aged 6–15 years are 85% for boys and 53% for girls.¹⁷

SEXUAL BEHAVIOUR AND STI/HIV RATES IN THE GENERAL POPULATION IN COTONOU

Demographics and sexual behaviour

In the four cities study, nearly 100% of both men and women aged 20 or over in Cotonou reported that they were sexually active; this figure was 49% for men and 46% for women aged between 15 and 19 years in 1998.¹⁸ Median age at first sex was 18 for both men and women, and median age at first marriage 28 and 22 years, respectively. At time of interview, 43% of men and 64% of women were or had been married; 16% of married men reported polygamous marriages. The median age difference (as reported by men) between spouses was five years, and that between non-spousal partners was four years.¹⁸

The median number of lifetime partners was four in men and two in women. Twelve per cent of married men reported more than one non-spousal sex partner in the last year; this figure was 20% in unmarried men (whether or not they had

Table 1 HIV prevalence in Benin and Cotonou, selected populations

Study population		Prevalence of HIV
Benin:		
PNLS sentinel surveillance data		
Pregnant women urban areas:	1990	0.5%
	1993	0.7%
	1997	1.9%
Pregnant women rural areas:		
	1990	0.2%
	1993	0.3%
	1997	5.6%
Cotonou		
PNLS sentinel surveillance data		
Pregnant women:	1990	0.4%
	1993	0.5%
	1996	1.5%
	1999	2.5%
STI clinic attenders:		
	1993	3.7%
	1998	2.8%
Other data sources		
General population, men 1997–8 (four cities study, n=928)		3.3%
General population, women 1997–8 (four cities study, n=1015)		3.4%
Pregnant women 1993 (SIDA2; n=403)		2.5%
STI clinic men 1993 (SIDA2; n=128)		1.0%
STI clinic women 1993 (SIDA2; n=211)		2.1%
FSW 1993 (SIDA2; n=374)		53.3%
FSW 1995–6 (SIDA2; n=350)		49.4%
FSW 1998–9 (SIDA2; n=590)		40.7%
Clients of FSW, 1998 (SIDA2; n=404)		8.4%
Boyfriends of FSW, 1998 (SIDA2; n=56)		16.1%

FSW, female sex worker; STI sexually transmitted infection.

ever had sex). Corresponding figures for married and unmarried women were approximately 0.8% and 5%.¹⁸ Frequent condom use with all non-spousal partners of the past year was reported by 21% of men and 11% of women who had such partnerships.¹⁹ As a crude estimate of concurrency, 6.4% of all never-married men reported more than one ongoing partnership at the time of interview; and 6.5% of all men reported at least one partnership where money was exchanged for sex in the last year (Buvé A, personal communication).

Circumcision is nearly universal in men in Cotonou: 99.1% of men interviewed in the four cities study were circumcised, the vast majority before age at first sex²⁰; in the study of clients and other sexual partners of female sex workers, all but one of the 501 men taking part in the study had been circumcised.¹⁴

HIV/AIDS

The first case of AIDS in Benin was detected in 1985, and since then there has been a gradual but steady progression of HIV/AIDS throughout the country, with increases in yearly numbers of reported cases as well as in sentinel prevalence figures. Overall, a gradual but significant increase in HIV prevalence in pregnant women has occurred over time, with, in recent years, more rapid increases in HIV prevalence occurring in some rural areas than in urban areas (table 1). This is largely due to localised epidemics observed in Dogbo (department of Mono) and Savalou (department of Zou), the causes of which remain to be investigated. The cumulative number of AIDS cases reported to WHO/UNAIDS for Benin was 3536 by the end of 1998, while WHO estimates put the cumulative number of HIV infections at around 106 000 to end 1997, and of AIDS cases at around 26 500.¹⁶ HIV-1 infection predominates very largely in Benin, and the majority of HIV-2 infections are mixed infections.²¹

In Cotonou, sentinel HIV prevalence in pregnant women increased over sixfold from 0.4% in 1990 to 2.5% in 1999 (table

Table 2 Sexually transmitted infection rates in Cotonou

	GC*	CT*	TV†	Candida‡	HSV-2‡	Syphilis§	Genital ulcer¶
General population men 15–49 years; n=928	1.1%**	2.3%**	–	–	11.9%	1.8%	6.4%
General population women 15–49 years; 97–98; n=1015	0.9%**	1.3%**	3.2%††	–	29.5%	1.2%	–
Pregnant women 1993 (SIDA2; n=403)	2.0%††	2.7%††	17.0%	34.4%	–	2.2%	9.4%
STI clinic men urethral discharge 1993 (SIDA2; n=128)	39.0%	7.6%	–	–	–	4.8%	3.7%
STI clinic women vaginal discharge 1993 (SIDA2; n=211)	5.7%	2.1%	11.5%	32.3%	–	2.1%	9.9%
FSW 1993 (SIDA2; n=374)	43%	9%	8.8%	16.0%	–	9.1%	16.8%
FSW 1995–6 (SIDA2; n=350)	31%	7%	12%	23%	–	7%	–
FSW 1998–9 (SIDA2; n=590)	21%	4%	9%	9%	–	2%	–
Clients of FSW 1998 (SIDA2; n=404)	5.4%§§	2.7%§§	2.7%¶¶	–	–	–	2.0%
Boyfriends of FSW (SIDA2; n=56)	5.4%§§	1.8%§§	5.4%¶¶	–	–	–	1.8%

*NG/CT AmpliCor PCR on urethral or cervical swabs unless otherwise specified; †direct microscopy unless otherwise specified; ‡serum ELISA; §RPR + TPHA positive; ¶clinical examination; **NG/CT AmpliCor PCR on urine with LCR confirmation; ††culture; ‡‡EIA on cervical swabs; §§NG/CT AmpliCor PCR on urine; ¶¶“in house” PCR.
CT, *Chlamydia trachomatis*; FSW, female sex worker; GC, *Neisseria gonorrhoea*; PCR, polymerase chain reaction; STI, sexually transmitted infection; TV, *Trichomonas vaginalis*.

1). General population HIV prevalence (15 to 49 years) was 3.3% in men and 3.4% in women in 1997–8 (table 1), suggesting that equal proportions of men and women are currently infected with HIV in Cotonou. The highest HIV prevalence is seen in both men and women in the age group 25 to 29 (6.7% in men and 4.8% in women)⁴; however, as seen in the AIDS case data from Benin as a whole, women in Cotonou appear to become infected at younger ages than men (HIV prevalence in men and women aged 15 to 19: 0% and 2.4%; aged 20 to 24: 2.3% and 3.8%, respectively).⁴

Other STIs

STI prevalence rates in Cotonou for selected populations are shown in table 2. STI rates appear to be somewhat higher in men than women in the general population, although HSV-2 seroprevalence rates are much higher in women than men. STI prevalences from the 1993 SIDA2 study of pregnant women are similar to rates seen in the general population of women in 1997–8, with the exception of *T vaginalis* where the prevalence is much higher in pregnant women (table 2). Several sources of data indicate that syphilis prevalence/incidence is relatively low: prevalence of active syphilis was 1.8% in men and 1.2% in women in the general population in Cotonou in 1998 (table 2). Data on pregnant women in Cotonou indicate a prevalence of active syphilis of 2.2% in 1993⁹ and 0.57% in 1997.²²

STI clinic populations

In the 1993 SIDA1/2 study on men and women consulting for STI symptoms,⁸ 68% of men with symptoms of urethritis reported more than one partner in the last year, compared with 11% of women with vaginal discharge. Over half the men (56%) had had a new partner in the last three months, compared with only 7% of the women. It is very likely that a large proportion of the men's new partners were female sex workers. Indeed in a study on the aetiology of urethritis in West Africa, about half the men recruited in Cotonou reported that they had contracted their STI from a female sex worker.²³ These figures contrast with pregnant women studied in the same year,⁹ where the data are much closer to the general population figures presented above: nearly all (98%) had a regular partner, while only 1.5% reported more than one partner in the last year.

HIV prevalence was 1.0% in men with urethritis and 2.1% in women with vaginal discharge, in contrast to 2.5% in pregnant women (table 1). Sentinel HIV prevalence in STI patients was 0.5% in 1990, 1% in 1992, 3.7% in 1993, and 2.8% in 1998 (table 1).

N gonorrhoeae and *C trachomatis* rates in men with urethral discharge in Cotonou in 1993 were 39% and 8% (table 2). In women with vaginal discharge, *N gonorrhoeae* and *C trachomatis* prevalences were 5.7% and 2.1%, respectively. This is in

contrast to fairly equal (actually higher) rates of *C trachomatis* in the general population than *N gonorrhoeae* (table 2), and may reflect the asymptomatic nature of many chlamydial infections. Another possible explanation—at least for women—is the low sensitivity of polymerase chain reaction (PCR) for the detection of gonorrhoea in urine samples.²⁴ In a recent study on men consulting for urethritis,²³ *N gonorrhoeae* was detected in 65% of cases, *C trachomatis* in 8%, *T vaginalis* in 8%, and *M genitalium* in 10% in Cotonou, showing (as in other countries in West Africa) the relatively much greater importance of *N gonorrhoeae* than *C trachomatis* in the aetiology of symptomatic urethritis. Syphilis rates in these populations are comparable to general population rates (table 2).

Recent unpublished analyses using PCR testing of samples from people consulting for genital ulcers in Cotonou identified chancroid (*Haemophilus ducreyi*) in 48% of cases and herpes (HSV-2) in 44%, while 21% were of unknown aetiology, and syphilis was not identified in any samples (Pépin J, *et al*, unpublished results). Unfortunately, HIV testing was not performed in this study.

SEXUAL BEHAVIOUR AND STI/HIV RATES IN CORE AND BRIDGING GROUPS IN COTONOU

Female sex workers: demographics and sexual behaviour

Prostitution in Benin—which is best described as a “semi-legal” activity, as it is neither a criminal offence nor is it fully legalised—takes two major forms, overt and clandestine. Overt, “professional” prostitution is practised largely by foreign women in Cotonou, mainly from Ghana, Nigeria, and Togo (table 3), and tends to be the sole or major income source for these women, who operate mainly in brothels, bars, hotels, and nightclubs.

The highest concentration of visible prostitution in Cotonou is seen in Jonquet, the main downtown “nightspot” area. Female sex workers operate in the numerous hotels and bars there, many of which have rooms behind the barfront which are rented for sex work and often also for lodging. In this area, prostitution sites tend to have about 15 to 30 female sex workers per venue. Foreign (mainly Nigerian) as well as Beninese clients frequent this area (table 4), and the median price paid for a sex act in 1998 was \$2 (1000 FCFA).

In the more peripheral areas of Cotonou and in the central area of Placodji there are numerous more diffusely distributed *maisons de passe*, where female sex workers rent rooms solely for sex work; they sometimes also reside there. In these generally poorer prostitution sites, which tend to have between one and 10 female sex workers working per venue, the clients are largely Beninese, and prices paid per sex act are significantly lower than in Jonquet (table 4).

Table 3 Demographic characteristics and sexual behaviour of female sex workers recruited at the SIDA2 STI clinic in Cotonou, 1993, 1995–6, and 1998–9

	1993 n=374	1995–6 n=350	1998–9 n=593
Median age (interquartile range)	30 (26–35)	28 (25–34)	27 (23–33)
Age group (years):			
<25	17%	22%	34%
25–34	56%	54%	45%
>34	27%	24%	21%
At least one steady partner	58.6%	71.0%	73.5%
Immigrants (born outside Benin)	98%	90%	78%
Nationality:			
Ghanaian	66%	39%	22%
Nigerian	11%	37%	38%
Togolese	20%	12%	15%
Beninese	2%	10%	22%
Other	1%	2%	3%
Median years as FSW	–	1.5	2
Reporting sex work as sole income	65%	60%	–
Median (mean) No clients previous week	17 (19.4)	25 (25.6)	7 (12.9)
Median (mean) No condoms with clients previous week	10 (12.5)	12 (14.9)	5 (9.9)
Median (mean) No clients usually seen per week	20 (23.7)	28 (29.8)	14 (18.2)
Median (mean) No clients seen last week by nationality of FSW			
Nigeria	22.5 (25.7)	22 (23.1)	10 (14.4)
Ghana	16 (18.7)	28 (28.4)	16 (18.3)
Togo	18 (18.8)	26 (22.9)	4 (11.4)
Benin	10 (16.9)	25 (26.7)	4 (8.1)
Condom use with clients last week			
Never	12%	6%	12%
Sometimes (1–49%)	19%	31%	20%
Quite often (50–74%)	26%	35%	17%
Very often (75–99%)	20%	13%	11%
Always	23%	15%	40%
Median (mean) percentage condom use with clients last week	66.7% (61.5%)	58.3% (57.2%)	75.0% (64.8%)

Source: Alary M *et al*, 2000.
FSW, female sex worker.

Clandestine prostitution, involving a wider definition of exchange of money, goods, services, or favours for sex, and where the women tend not to define themselves as prostitutes, is practised mainly by Beninese women, as well as by some foreigners, in Cotonou. These women are more difficult to identify and target for prevention activities, and less is known about them than about those who openly declare themselves as sex workers.²⁵

There have been significant changes in the characteristics of the female sex worker population attending the SIDA2 STI clinic over time, with a decrease in the proportion of foreign sex workers who are Ghanaian and an increase in Nigerians (table 3). Also, the proportion of Beninese among female sex workers visiting the clinic has considerably increased. The median age of the female sex workers has decreased owing to the greater proportion of Nigerians and Beninese women in

Table 4 Clients of female sex workers recruited on-site at prostitution venues in Cotonou (1998): characteristics of whole sample and according to location of prostitution site in Cotonou

	Whole sample (n=404)†	Jonquet (n=232)	Outside Jonquet (n=172)	p Value
Median age (years)	25.5	25	26	0.30*
Beninese nationality	66.7%	56.9%	80.7%	<0.001
Lives in Cotonou	84.0%	77.8%	93.3%	<0.001
Secondary level education	52.1%	58.5%	43.0%	0.006
Muslim religion	25.8%	35.4%	11.9%	<0.001
Condom used with FSW just seen	55.8%	76.0%	26.9%	<0.001
Median price paid to FSW just seen	\$US1	\$US2	\$US0.6	<0.001*
Also visits FSW outside Cotonou	19.2%	24.4%	11.8%	0.006
Always uses condom with:				
FSW	39.0%	53.2%	18.8%	<0.001
Regular partner/wife	13.1%	16.8%	7.8%	0.037
Other non-FSW partners	28.6%	40.6%	9.8%	<0.001
HIV prevalence	8.4%	6.0%	11.6%	0.049
<i>N.gonorrhoeae</i> (NG) prevalence	5.4%	2.6%	9.3%	0.004
<i>C.trachomatis</i> (CT) prevalence	2.7%	1.3%	4.7%	0.06
<i>T.vaginalis</i> (TV) prevalence	2.7%	2.6%	2.9%	1.00
NG/CT prevalence	7.7%	3.4%	13.4%	<0.001
NG/CT/TV prevalence	10.1%	6.0%	15.7%	0.001
Current urethritis symptoms	6.1%	4.1%	9.0%	0.071
Genital ulcer on physical exam.	2.0%	1.1%	3.2%	0.238
Positive LED test	8.4%	6.0%	11.6%	0.045
Lifetime history of STI	49.2%	44.8%	55.6%	0.055

*Wilcoxon Rank Sum Test; †total denominator. However, for questionnaire variables, n=330 (or sometimes a little lower because of missing values); for physical examination variables, n=298. Reproduced with permission from [15].
FSW, female sex worker; STI, sexually transmitted infection.

Table 5 Clients of female sex workers (1998): data on sexual partners and STI/HIV rates

Mean (median; interquartile range) age of clients (n=330) (y)	26.6 (25.5; 22 to 30)
Proportion of clients with regular partners (n=330)	79.4% (262)
Proportion regular partners who were new partners in last year (n=171)	30.4% (52)
Mean (median; interquartile range) age of wife/common law wife (n=63) (y)	25.6 (25; 22 to 28)
Mean (median; interquartile range) age of regular girlfriend (n=110) (y)	20.6 (20; 18 to 22)
Mean (median; interquartile range) age of regular partner (n=173) (y)	22.4 (22; 19 to 25)
Mean (median) age difference between client and regular female partner	4.7 years (4); p<0.0001
Mean (median) number of years with wife/common law wife (n=61)	5.8 years (4 years)
Mean (median) number of years with girlfriend (n=110)	2.2 years (2 years)
Mean (median) number of years with regular partner (n=171)	3.5 years (2 years)
Proportion of clients with casual non-FSW sex partners (n=324)	32.4% (105)
Mean (median) number of non-FSW casual partners last 3 m (n=101)	1.7 (1; 1 to 2)
Mean (median) number of non-FSW casual partners last year (n=87)	4.4 (2; 1 to 5)
Mean (median) number of new non-FSW casual partners last year (n=45)	3.1 (2; 1 to 4)
Mean proportion of casual partners who were new partners in last year	66%
Proportion of clients infected with HIV	9.2%*
Proportion of clients with CT/NG/TV infection, or genital ulcer on clinical exam; or history of ulcer or urethral discharge within last 3 m (last year)	19.0% (31.7%)

*Including indeterminate results with WB bands highly suggestive of recent seroconversion.
FSW, female sex worker.

the sample, who tend to be younger than Ghanaian and Togolese sex workers (median age by nationality in 1998–9 was 24, 27, 32, and 32 years, respectively).

A decrease in median numbers of clients per week is seen over time (table 3), and in 1998–9, Ghanaian and Nigerian female sex workers reported higher numbers of clients per week than the Togolese and Beninese sex workers. In 1998–9, 51% of female sex workers reported having used a condom with at least 75% of clients in the previous week (table 3). Consistent condom use rates by female sex workers are much lower (14%) with regular partners than with clients.

Rates of HIV and other STIs and their evolution over time in female sex workers in Cotonou

A rapid and very dramatic increase in HIV prevalence occurred in female sex workers in Cotonou in the early years of the epidemic. HIV prevalence increased from 3.3% in 1986²⁶ to 8.0% in 1988 (PNLS, unpublished data) to 31% in 1990,²⁷ and it peaked at 53.0% in 1993²⁸ (table 1). HIV rates were over 10-fold higher in female sex workers than in women in the general population in Cotonou in 1998–9, at 40.7% (table 1). Similarly, *N gonorrhoeae* rates in female sex workers in Cotonou are extremely high, and over 20-fold higher than in women in the general population, while *C trachomatis* rates are only three times as high (table 2). The four cities study reported a HSV-2 seroprevalence of 91% in female sex workers in 1997–8.⁶ Genital ulcer (clinical examination) rates were also high in female sex workers in Cotonou in 1993 (table 2).

As would be expected for an incurable disease, HIV prevalence in female sex workers increases with increasing age, and in those aged 35 years and older it is double that in those aged less than 25 years (60% v 29%). HIV prevalence is relatively low in Beninese sex workers (19%) and very much higher in Ghanaian, Nigerian, and Togolese sex workers (57%, 36%, and 55%, respectively). Differences in gonorrhoea rates by nationality parallel those for HIV: gonorrhoea prevalence is lowest in Beninese female sex workers (7%) and highest in Ghanaians (30%).¹³

Since 1993 (the year the SIDA1/2 intervention was introduced), HIV rates have decreased in female sex workers in Cotonou. However, in a multivariate analysis controlling for changing demographic characteristics over time, HIV prevalence was stable, whereas there was a marked decrease in the prevalence of gonorrhoea and syphilis. This is in contrast to other provinces in Benin which have seen dramatic increases in HIV prevalence in female sex workers, from 36% in 1993 to 52% in 1995–6,¹² and suggests that the SIDA2 intervention may have contributed to controlling the HIV, gonorrhoea, and syphilis epidemics among female sex workers in Cotonou.¹³

Similar conclusions are drawn from mathematical modelling of the intervention, as presented by Boily *et al* in this issue.³

Clients and regular partners of female sex workers in Cotonou: demographics, sexual behaviour, and STI/HIV rates

Table 4 shows data from the 1998 study of clients and non-paying sexual partners of female sex workers. Most clients lived in Cotonou and had received secondary level education. The most common religion stated by the clients was Christian (68%), followed by Muslim (26%) (table 4).

Twenty seven per cent of the clients were married (of these, 11% were polygamous marriages), and a further 52% had a regular girlfriend.¹⁵ Clients had been married for an average of 5.8 years, and had been with their girlfriends for 2.2 years; however, 30% of clients' regular partners were *new* partners in the last year (table 5). The mean age difference between clients and their regular partner was 4.7 years. One third of the clients interviewed had other casual sex partners who were not female sex workers; this proportion was not significantly different for men with or without regular partners.¹⁵ Among men with casual partners who were not female sex workers, the mean number of such partners in the last year was 4.4, and on average 3.1 of these were new partners (table 5).

The median price paid to the female sex worker with whom the client had just had sex was \$US1 (range \$0.6–\$6); 56% of clients had just used a condom (table 4) and 54% reported always or often using condoms with female sex workers in general. These figures agree well with those reported by the sex workers themselves (the mean condom use rate by female sex workers with clients in the previous week was 67%, table 3). Condom use rates by clients with non-sex-worker partners are predictably lower (table 4). Only 10% of clients always use condoms with both female sex workers and their regular partners, while 22% never use them with either type of partner.¹⁵

In terms of regular partners of female sex workers, the majority of the 56 men who took part in the study were Beninese, in contrast to their female sex worker girlfriends.¹⁵ Nearly half (45%) were involved in their girlfriend's work, most often finding clients and providing security. Two thirds (66%) had another regular sex partner besides their sex worker girlfriend (11% of these "other" regular partners were also female sex workers). Half of the boyfriends had other casual female sex worker partners, and 46% other casual partners who were not sex workers.¹⁵ Consistent condom use rates reported by regular partners with their female sex worker girlfriends (16%) agree closely with those reported by the sex workers themselves (14%). Such agreement, as for the clients,

argues in support of the accuracy of the data collected from these populations.

HIV prevalence in male clients of female sex workers in Cotonou is several-fold higher than that in the general population, at 8.4% compared with 3.2% (table 1). The same is true for gonorrhoea prevalence (table 2); *C trachomatis* prevalence is, however, similar. Overall, 10.1% of clients had either a *C trachomatis*, *N gonorrhoeae*, or *T vaginalis* infection (table 4). HIV prevalence in regular partners of female sex workers was twice that in clients (table 1), which is consistent with the very low rates of condom use with female sex workers in this population.

In the 1998 study, 49% of clients and 73% of regular partners of female sex workers had had at least one lifetime episode of STI, with around 90% reporting symptoms of urethritis and 10% reporting genital ulcers for the last episode.¹⁴

ANALYSIS OF THE TRANSMISSION DYNAMICS OF HIV AND STIS IN COTONOU

Data presented in the preceding sections indicate that HIV and at least some STI prevalence rates are very much higher in female sex workers than in the general population, and are intermediate in clients and regular partners of sex workers. Condom use rates by clients with female sex workers are non-negligible but suboptimal, and condom use rates with casual and regular non-sex-worker partners are considerably lower; furthermore, the clients have significant rates of concurrency and partner change. Taken together, these data suggest that female sex workers and their male clients, acting as core and bridging groups, have an important role in HIV/STI transmission in Cotonou. In order to investigate this further and attempt to quantify the role of commercial sex in propagation of HIV and STIs in Cotonou, we carried out analyses of sexual behaviour and networking using data from the 1998 study on clients of female sex workers in Cotonou.

Size of core and bridging groups in Cotonou

In order to quantify the role of commercial sex in the dynamics of the HIV epidemic in Cotonou, estimates of the size of both core and bridging groups are necessary, as well as data on sexual behaviour and STI/HIV rates in these groups.

In terms of the female sex workers themselves, a census carried out in 1997—in collaboration between the SIDA2 project and the four cities study—identified 1915 visible female sex workers in Cotonou. Male clients visit female sex workers an average of 32 times a year, and the median time since starting to visit sex workers is two years.¹⁵ Clients tend not to visit the same sex workers, and the average number of different sex workers seen per client in Cotonou during the three months before the interview was 2.4.¹⁵ Combining data from female sex workers in the four cities study⁶ with those from the 1998 clients' study, we estimate that at least 19 970 men visit female sex workers a year in Cotonou: this is equivalent to around 13% of the male population aged 15 to 49 years (details of these calculations are available on request).

We thus work with estimates of at least 1900 female sex workers in Cotonou, and of 19 970 different men who visit them in Cotonou each year.

Exposure of female sex workers and non-sex worker women to HIV and STIs through contact with male clients of female sex workers

Using data on the proportion of HIV positive clients (positive or indeterminate result; 9.2%); and the proportion with STI pathogens as detected by PCR (*C trachomatis*, *N gonorrhoeae*, *T vaginalis*), genital ulcers on clinical examination, or a history of ulcer or urethral discharge during the three months before interview (19%) (table 5)—in combination with sexual behaviour and condom use rates with female sex workers and

non-sex-worker partners—we calculated the number of non-sex-worker female partners in Cotonou exposed to HIV infection or STIs or both through unprotected sex with clients of female sex workers. On average, eight low risk (non-sex-worker) female partners per 100 clients would have been directly exposed to HIV infection through unprotected sex with clients of female sex workers in the last year; 65/100 would have been exposed to STI infection, and 2.3/100 simultaneously exposed to STI and HIV. If, then, 19 970 men had contact with a female sex worker during the last year, 1598 non-sex-worker women in Cotonou would have been directly exposed to HIV infection through unprotected sex with clients in the last year, 13 060 to STI infection, and 459 simultaneously exposed to STI and HIV. Assuming a population size of 160 000 adult women in Cotonou, 1.0% of them would have been exposed to HIV, 8.2% to STI, and 0.29% simultaneously to STI and HIV in the last year, through unprotected sex with clients of female sex workers.

We also looked at the situation from the point of view of the female sex workers themselves and their exposure to HIV/STI from the male clients. The mean number of different female sex workers seen per client over the last three months was 2.4, and, using data on the frequency of visits to female sex workers by clients, we estimate that the mean number of female sex worker–client contacts per client in the last three months was 6.9. Using these data in conjunction with STI/HIV and condom use rates with female sex workers in the clients, the probability of a female sex worker seen by one of the clients participating in the study having at least one unprotected contact with an HIV positive participating client in the last three months is 22%, with a STI positive participating client 43%, and with an HIV+/STI+ participating client, 8%. These calculations do not take into account the additional exposure of female sex workers to HIV/STI through unprotected sex either with clients not recruited into the study or with regular partners. Given that condom use rates are much lower with regular partners than with clients, that boyfriends of female sex workers often have concurrent relationships with several female sex workers,¹⁴ and that HIV prevalence rates are twice as high in regular partners of female sex workers as in clients (table 1), the likelihood is high of significant further exposure to STI/HIV, and indeed of transmission of STI/HIV within the female sex worker population through concurrency. Actual HIV incidence in female sex workers attending the SIDA2 clinic in Cotonou was 17.9 per 100 person–years in 1995–6, and 10.5 per 100 person–years in 1997–2000.

The above calculations (of which details are available on request) make several assumptions about sizes of core groups, and may represent overestimations owing to assumptions concerning incubation periods of STIs and so on. On the other hand, as available estimates of the size of the female sex worker population—and thus of the size of the client population—in Cotonou are clearly underestimates, all calculations carried out here are also underestimates. Thus, while the actual figures themselves may not be 100% accurate, they serve their purpose in presenting a picture of the extent to which known STI/HIV rates in female sex workers and their clients—in combination with known sexual behaviour patterns of clients with female sex workers and non-sex-worker partners—could account for STI and HIV propagation within the general population in Cotonou. Indeed, given that a reasonable estimate of the number of new HIV infections per year in women in Cotonou is around 1000 (there are an estimated 15 000 new HIV infections in Benin a year,¹⁶ and Cotonou represents 13% of the population of Benin, which gives ~2000 cases in both men and women, and half that in women), our calculations suggest that HIV transmission from female sex workers through male clients to their non-sex-worker female partners could account for most of these new infections.

DISCUSSION

Characteristics, nature and stage of HIV and STI epidemics in Benin/Cotonou HIV

In Benin, a gradual and sustained expansion of the HIV epidemic has taken place over the last 15 years. HIV prevalence is equal in men and women in Cotonou, in contrast to some other countries in sub-Saharan Africa, such as Kenya, Zambia, and Cameroon, where HIV prevalence rates are significantly higher in women.⁴ HIV prevalence in female sex workers in Cotonou is over 10-fold higher, and is also several-fold higher in male clients and regular partners of female sex workers, than in the general population.

While the HIV epidemic is clearly expanding in Cotonou and elsewhere in Benin, with the exception of a few areas with high HIV prevalence, an explosive increase in general population prevalence and numbers of AIDS cases/deaths has not yet occurred, as it has or is currently doing in some other countries in sub-Saharan Africa such as Zimbabwe, Malawi, Botswana, and South Africa, with HIV prevalences in the general population reaching more than 20%.²⁹

This may be due, in part, to a combination of sexual behaviour (relatively high age at first sex and small number of sexual partners among women from the general population) and male circumcision rates. In Cotonou, the HIV epidemic is characterised by a high initial concentration of HIV infections in female sex workers, and a slow outwards diffusion to their circumcised male clients, with cases of HIV transmission probably being highly linked to concurrent STI infections. After sufficient numbers of men are infected, outwards transmission of HIV to women in the general population starts to occur, but the latter hardly transmit the infection to other men in the general population, partly because they generally have low risk behaviour. In addition, taking into account that nearly all men are also circumcised before age at first sex in Cotonou,²⁰ and given recent findings strongly supporting a protective effect of male circumcision for HIV infection,^{30–31} it is very likely that—as seen in many other situations—non-sex-worker women in the general population are at considerably greater risk of being infected by HIV through exposure to infected male partners than men in the general population are of being infected through sexual contact with non-sex-worker women. We can perhaps look at non-sex-worker HIV positive women in this situation as an epidemiological dead end, from whom ongoing transmission is unlikely to occur (apart of course from vertical transmission).

In this scenario, an HIV epidemic will occur which progresses moderately fast and peaks at very much lower levels than in countries with lower levels of male circumcision and higher levels of risky sexual behaviour in women in the general population. STIs in men may be a very important factor determining transmission rates in this context of high circumcision rates, and our transmission dynamics analyses suggest that, given STI/HIV and condom use rates by clients with non-sex-worker female partners, relatively large numbers of women in the general population would be simultaneously exposed to HIV and STI through unprotected sex with male clients.

Other STIs

Gonorrhoea is currently the predominant bacterial STI in Cotonou, and *N gonorrhoeae* is also the predominant aetiological agent of urethritis in men. As such, it could be responsible for a considerable proportion of the approximately 13 000 exposures a year to STI of low risk women exposed to STIs through unprotected sex with male clients of female sex workers in Cotonou. As for HIV, gonorrhoea is substantially more prevalent in high risk than in low risk groups in the population, its transmission may currently be largely fuelled through core and bridging groups (followed by transmission

to the general population of women), and it may still be in a concentrated epidemic phase. A significant decrease in *N gonorrhoeae* prevalence in female sex workers has occurred since 1993, which may in part be the result of the concomitant SIDA2 intervention¹³; such decreases should be reflected in corresponding decreases in prevalence in the general population, although time series data of gonorrhoea rates in the general population are not currently available to allow further analysis of this question.

Syphilis prevalence has decreased significantly in female sex workers since 1993 (concomitantly with the SIDA2 intervention), and is now relatively low in Cotonou, with similar prevalences in both core groups and the general population in 1998. Furthermore, unpublished data (mainly from female sex workers) suggest that syphilis is basically absent from genital ulcers in Cotonou and that the main causative agents are herpes simplex (HSV-2) and *H ducreyi* (Pépin J, *et al*, unpublished data). Thus syphilis may be in a low endemic phase in Cotonou, with continuing transmission fuelled largely through core/bridge groups. Decreases in prevalence in the general population may thus be expected to occur, with some delay, as a result of decreased numbers of infections occurring in the core group, and there is some evidence for this in pregnant women, where prevalence was 2.2% in 1993 and 0.57% in 1997.

In contrast to gonorrhoea, the prevalence of chlamydial infection in 1998 was similar in female sex workers, their clients, and the general population, and chlamydia may also be in a low endemic phase in Cotonou. Furthermore, the small observed decrease over time in prevalence in female sex workers attending the SIDA2 clinic is not statistically significant after controlling for age and nationality in a multivariate analysis.¹³ Lower differentials in chlamydial than gonococcal prevalences between core groups and the general population may reflect the fact that female sex workers are relatively old (median age 27 years), and be linked to the possible development of immunity in highly exposed populations, although this issue is still controversial.³² In addition, given the generally asymptomatic nature of chlamydial infection in both women and men, interventions based on syndromic diagnosis are likely to be of limited effectiveness in reducing chlamydia prevalence, even in female sex workers. Equal prevalences in high risk groups and the general population also suggest that more transmission may be occurring *within* the general population than is the case for gonorrhoea.

Fewer data are available on viral than on bacterial STIs (apart from HIV) in Cotonou. The general population prevalence of HSV-2 antibodies was moderate, at 12% in men and 30% in women in 1998, though very much higher in female sex workers at 92%, and was independently associated with HIV infection in cross sectional multivariate analysis.³³ Major differentials in HSV-2 prevalence exist between HIV positive and HIV negative women in the general population (69% v 28%), while prevalence is only slightly higher in HIV positive than in HIV negative female sex workers (95% v 87%). In addition, HSV-2 prevalence was significantly lower in the general population in Cotonou than in the other three cities in the four cities study (Yaoundé, Kisumu, Ndola), and there was a greater differential between prevalences in female sex workers and the general population.^{6–33} However, as for HIV, while HSV-2 prevalence is lower in low risk women in Cotonou than in the other cities, that in female sex workers is similar. We thus suggest that HSV-2 may be in a hyperendemic phase in Cotonou, with large differentials in prevalence in HIV negative high and low risk women indicating that HSV-2 transmission (at least in HIV negative people) may currently be largely fuelled through core/bridge groups.

Genital ulcers were detected in 2% of clients of female sex workers and 17% of female sex workers themselves on clinical examination. Although their aetiology in these particular studies was unknown, unpublished data (mainly from female

sex workers) suggest that syphilis is basically absent from genital ulcers in Cotonou and that the main causative agents are herpes (HSV-2) and *H ducreyi* (Pépin J, *et al*, unpublished data).

In summary, both gonorrhoea and HSV-2 prevalences are significantly higher in core/bridging groups than in the general population in Cotonou, and could be important in the enhancement of HIV transmission within and without these groups. In contrast, risk of exposure to *C trachomatis* and syphilis appears not to be that much greater in core/bridging groups than in the general population. Finally, studies on health seeking behaviour suggest that STI treatment is often tardy and inappropriate, and may contribute to high levels of antibiotic resistance in the presence of long standing infections, even in men. Indeed, self treatment is widespread in Cotonou for any health problem,³⁴ including STIs.^{14 35} Furthermore, a study on sexual partners of female sex workers has shown that antibiotics are widely used for STI prophylaxis by these men.³⁶

Conclusions

Analysis of available data suggests that the HIV epidemic in Benin is still very much dependent on transmission from core groups, through bridging groups, to the general population of women and to female sex workers themselves; and that the number of new infections generated by the core/bridging group is very much greater than that generated *within* the general population, which may at this stage still account for a very small proportion of new infections. Transmission dynamics modelling of the epidemic in Cotonou, discussed in detail in another paper in the present issue,³ supports the conclusions drawn from available data that male circumcision and the sexual mixing structure in Cotonou would have contributed to containing the overall epidemic, as well as to an equal male:female ratio of HIV infections in the general population.

Interventions targeted at core and bridging groups, involving both promotion of correct condom use as well as prompt and effective health seeking behaviour for STIs, thus clearly continue to be a high priority. Evidence suggests that SIDA2 interventions targeted at both female sex workers and their clients are effective in reaching these populations, and may contribute to behavioural change and levelling/decreases in prevalence of HIV and STIs.^{13 37} These findings are supported by modelling studies,³ which suggest that the SIDA2 project may have played a role in preventing a substantial amount of new HIV and STI cases both in core groups and in the general population. In addition, the results from this latter study suggest—as would be expected because condoms decrease the risk of HIV and STI transmission to a much greater extent than STI treatment alone—that the effect of increased rates of condom use between female sex workers and their clients is considerably greater than that of treating STIs alone. Early introduction during the epidemic of the SIDA2 intervention would have helped its success. However, the modelling data also indicate that even though the SIDA2 intervention may have had an effect on HIV prevalence in Cotonou, in order to have a really significant long term impact on HIV rates, the coverage and intensity of interventions directed at high risk populations should be maximised.³

In terms of specific STIs, the data suggest that interventions targeting gonorrhoea and HSV-2—where prevalence differentials are high between core groups and the general population—should be the primary focus for core/bridge group interventions in Cotonou. Interventions targeting HSV-2 infection could have a simultaneous impact on HIV and HSV-2 infection rates in the general population, and, given the major differentials in HSV-2 prevalence that still exist in Cotonou between high and low risk women (91% *v* 30%),^{6 33} there may still be a window of opportunity to have a significant

effect on HSV-2 prevalence in the general population. In contrast, in other countries in sub-Saharan Africa, where the differential in HSV-2 prevalence between high and low risk groups is lower,^{6 33} suggesting that the STI may be in a later more endemic phase, it may be more difficult to control HSV-2 infection in the general population through targeted core group interventions.

In contrast, syphilis, which appears to be in a low endemic phase in Cotonou, should be targeted in both high risk groups and also in the general population, through routine surveillance and improvements in primary health care facilities. This is also the case for chlamydia, where, owing to its frequently asymptomatic nature, there is also an urgent need for a simple and cheap laboratory detection test that could be used in developing countries.

Our paper shows the importance of data on bridging groups (clients of female sex workers) for understanding the epidemic, as they are the link (bridging population) between high and low risk groups. The quality of information on sexual behaviour of men with female sex workers is clearly better in the prostitution context than when men are approached in the general population. This is exemplified by the differences in proportions of men in the general population who visit female sex workers, when data from men in the general population as opposed to data directly obtained from clients of female sex workers are used, and argues for studies and interventions to be directly targeted to men visiting female sex workers at prostitution venues, where the different social desirability context allows a more direct approach to sexual behaviour among clients of the sex workers.

While the paramount importance of interventions directed at core and bridging groups is clear in a situation such as that in Cotonou, some will argue that once general population prevalence reaches a certain level, interventions targeted at high risk populations are less of a priority.^{38 39} We contend that even in these higher prevalence countries where more transmission occurs within the general population than in Cotonou, it is still clearly of the utmost importance to target high risk groups, because they continue to be the source for seeding *new* infections in bridging groups.

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